

Message Text

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43

ORIGIN ARA-10

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DRAFTED BY ARA:WDROGERS:JLP

APPROVED BY ARA:WDROGERS

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ARA/CAR:THEAVNER (DRAFT)

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FM SECSTATE WASHDC

TO AMEMBASSY KINGSTON IMMEDIATE

S E C R E T STATE 018821

FOR AMB. GERARD FROM ASSISTANT SECRETARY ROGERS

E.O. 11652: GDS

TAGS: PFOR, JM, BH

SUBJECT: LUNCHEON CONVERSATION WITH RATTRAY

1. RATTRAY INVITED ME TO LUNCH ON JANUARY 22. WE TALKED UN, BILATERAL AID AND BELIZE.

2. FIRST, HE WANTED TO TELL ME HOW DELIGHTED DUDLEY WAS THAT THE SECRETARY HAD ENJOYED HIMSELF AND, SECOND, THAT DUDLEY ASSURED ME THAT HE HAD NOT BROKEN HIS WORD ON THE UN VOTE ON POSTPONING THE ZIONIST RESOLUTION. I PRESSED HIM ON THIS. HE SAID THAT DUDLEY HAD INDEED GIVEN INSTRUCTIONS TO VOTE FOR POSTPONEMENT. HOWEVER, RATTRAY SAID, THE GOJ DELEGATE IN NEW YORK THAT CRUCIAL DAY HAD ANGUISHED HIS WAY TO A DECISION TO ABSTAIN ON TWO GROUNDS: THE STRONG ARM TACTICS THE U.S. USED, AND THE INSISTENCE THAT THE POSTPONEMENT BE FOR A FULL YEAR. I SAID THAT WE HAD BEEN DISAPPOINTED THAT JAMAICA HAD NOT AT LEAST VOTED FOR THE POSTPONEMENT. HE ADMITTED THAT NO PARTICULAR

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PRESSURE HAD BEEN APPLIED TO JAMAICA.

3. HE RAISED THEN THE QUESTION OF HIS BILATERAL PROPOSAL AND THE FISHLOW VISIT. I EXPLAINED AGAIN THAT WE HAD NO POSSIBILITY OF A BILATERAL PACKAGE OF THE DIMENSIONS EN-

VISAGED. WE WOULD BE COMPELLED TO GO BACK TO CONGRESS FOR NEW, SPECIFIC AUTHORITY. THE ONLY THING WE COULD DO WOULD BE TO EXAMINE THE FACTS, AND PERHAPS WORK WITH THE JAMAICANS TO EXPLOIT THEIR OPPORTUNITIES AT THE FUND, WITH EXIM AND THE PRIVATE BANKS. HE SAID THAT IT WOULD BE DESIRABLE TO TAILOR THE ANNOUNCEMENT OF A FISHLOW VISIT CAREFULLY, TO INSURE THAT IT NOT BE MISUNDERSTOOD. I AGREED. HE WILL GET BACK TO ME WHETHER A FISHLOW VISIT IS DESIRABLE, IN THESE CIRCUMSTANCES.

4. HE ALSO ASKED ME TO HELP JAMAICA'S EFFORT TO CONTINUE ITS PL 480 TITLE II.

5. WE ALSO TALKED ANGOLA. HE IS OF THE VIEW THAT THE CUBANS' INVOLVEMENT THERE IS A ONE-SHOT EFFORT TO TURN BACK APARTHEID. IT IS NO PRECEDENT FOR A SIMILAR ADVENTURE IN OUR PART OF THE WORLD. THE INVOLVEMENT OF THE SOUTH AFRICANS IS DECISIVE. ALL OTHER ASPECTS OF THE SITUATION ARE TO BE MEASURED FOR LEGITIMACY AGAINST THAT DECISIVE FACT.

6. ON BELIZE, HE IS CERTAIN THAT THE GUATEMALANS WOULD NOT MOVE IF BELIZE RECEIVES ITS INDEPENDENCE. I SAID WE DISAGREED; JAMAICA SHOULD NOT UNDERESTIMATE THE INSTINCT OF THE GUATEMALAN MILITARY TO STRIKE BACK IF THEY ARE GIVEN NO HONORABLE ALTERNATIVE. I SAID THAT WE WERE NOT INVOLVED AND WOULD NOT BECOME INVOLVED, BUT THAT WE THOUGHT EVERYONE -- THE PARTIES AND THEIR FRIENDS (AND WE ARE A FRIEND OF EACH OF THE PARTIES) -- HAVE A PROFOUND INTEREST IN FINDING A PEACEFUL SOLUTION THAT MEETS THE JUST ASPIRATIONS OF ALL. I SAID THAT I THOUGHT THE GUATEMALANS, FROM MY SENSE OF THEIR MOOD LAST WEEK, WOULD BE CONCILIATORY. HE ASKED THEIR TERMS. I SAID I DID NOT KNOW THEIR TERMS. TO TALK TERMS IS TO NEGOTIATE. THE U.S. IS NOT NEGOTIATING. BUT I HOPED THAT
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EVERYONE WOULD URGE BOTH SIDES TOWARD CONCILIATION. HE COULD SCARCELY DISSENT.

7. FINALLY, I MENTIONED THE TONE OF OUR BILATERAL RELATIONS. THE NURTURING OF THOSE RELATIONS, I SUGGESTED, WAS OF CONSIDERABLE IMPORTANCE TO US, AND PARTICULARLY TO THE SECRETARY, IN THE WAKE OF HIS VISIT. THEREFORE, WE WERE ALL THE MORE SADDENED WHEN WE NOTED, AS WE HAD

RECENTLY, A TENDENCY IN KINGSTON TO ANTI-U.S. POSTURING.

THE U.S. WAS ENTERING AN ELECTION YEAR. IT IS ATTRACTIVE POLITICALLY IN THIS COUNTRY JUST NOW TO STRIKE BACK AT FOREIGN CRITICS, EVEN IF -- PERHAPS PARTICULARLY -- THOSE CRITICS ARE POOR. THUS, ALL OF US DEDICATED TO THE PRESERVATION AND IMPROVEMENT OF RELATIONS BETWEEN OUR TWO COUNTRIES WILL BEAR A SPECIAL BURDEN IN THE MONTHS AHEAD.

8. HE BRIEFED ME A BIT ON BAUXITE; OPPORTUNISTICALLY. I EMPHASIZED OUR INTEREST IN JUST SOLUTIONS. SISCO

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NNN

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